



Northern Ireland
Assembly

Research and Information Service Briefing Paper

Paper 22/25

5 March 2025

NIAR 40-2025

European Commission Work Programme 2025 ‘New’ and ‘Replacement’ EU Acts

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This paper seeks to inform the work of the Windsor Framework Democratic Scrutiny Committee by identifying those initiatives or proposals in the European Commission work programme 2025 which are potentially either ‘replacement acts’ or ‘new acts’ under the Windsor Framework.

This information is provided to Members of the Legislative Assembly (MLAs) in support of their duties, and is not intended to address the specific circumstances of any particular individual. It should not be relied upon as professional legal advice, or as a substitute for it.

Introduction

On 12 February 2025, European Commission (the Commission) published its work programme for 2025 (CWP 2025)¹ which outlines the key legislative and policy actions it plans to take in the upcoming year.

The CWP 2025 is the first work programme of the second mandate of President von der Leyen, and its contents are shaped by seven policy priorities:

1. A new plan for Europe's sustainable prosperity and competitiveness
2. A new era for European defence and security
3. Supporting people, strengthening our societies, and our social model
4. Sustaining our quality of life: farming, food security, water, and nature
5. Protecting our democracy, upholding our values
6. A global Europe: leveraging our power and partnerships
7. Delivering together and preparing our union for the future.

The Commission presented the work programme in the form of a communication entitled 'Moving forward together: A Bolder, Simpler, Faster Union ', accompanied by five annexes providing greater detail on the Commission's legislative and non-legislative intentions for 2025.

Whilst the legislative initiatives derived from the CWP 2025 are not applicable to the UK as a whole anymore, under the provisions of the UK-EU Withdrawal Agreement, including the Windsor Framework², legislative initiatives and proposals may have implications for Northern Ireland.

Under Article 13(3) of the Windsor Framework, if the EU amends or replaces EU legislation listed in the Annexes of the Windsor Framework (formerly Ireland/Northern Ireland Protocol), Northern Ireland must dynamically align with these changes. Under Article 13(3)(a), which provides for the "Stormont Brake", MLA's have the opportunity to formally object to dynamic alignment with an

¹ European Commission, [Commission work programme 2025](#)

² [The EU-UK Withdrawal Agreement](#), 12 November 2019 (consolidated version 17/05/2025)

updated EU law in Northern Ireland³. The final decision to prevent the application of an updated EU law, however, rests with the UK Government.

Under Article 13(4), a new EU act that falls within the scope of the Windsor Framework but which neither amends or replaces an EU act listed in the Annexes, can be added to the Annexes with the agreement of the EU-UK Joint Committee. Before the UK Government can agree with the EU in the Joint Committee, however, the Northern Ireland Assembly must provide cross-community support for the new law to be added to the Framework by passing an ‘applicability motion’.⁴

The Windsor Framework Democratic Scrutiny Committee (DSC) was established to assist with the observation and implementation of Article 13(3)(a) and Article 13(4) of the Windsor Framework. The DSC’s functions include:

- examining and considering new EU acts and replacement EU acts;
- conducting inquiries and publishing reports in relation to replacement EU acts;
- engaging with businesses, civil society and others in relation to replacement EU acts;
- engaging with the UK Government in relation to replacement EU acts;
- engaging with Ministers of Northern Ireland departments and the NI Executive in relation to replacement EU acts;
- dealing with other matters (including legislative proposals which may become new EU acts or replacement EU acts) which the Committee considers to be connected with its purpose or other functions.

This paper seeks to inform the work of the DSC by identifying those initiatives and proposals in the CWP 2025 which are potentially either ‘replacement EU

³ The Stormont brake can only be used in exceptional circumstances and as a last resort, where the amended or replaced EU law differs significantly from the original law and its application “would have a significant impact specific to everyday life of communities in Northern Ireland in a way that is liable to persist”.

⁴ The UK Government may agree to the law applying in Northern Ireland if there are exceptional circumstances or the new EU Act would not create a regulatory border between Great Britain and Northern Ireland.

acts' (which might be subject to the 'Stormont Brake') or 'new EU acts' (which would be subject to an applicability motion).

1 Commission Work Programme Analysis

This paper is organised to reflect the structure of the Commission's work programme.

The CWP 2025 outlines fifty-one new initiatives listed in Annex I, along with one hundred and twenty-three pending EU proposals detailed in Annex III. Annex II highlights thirty-seven evaluations and fitness checks of legislation the Commission plans to conduct this year. Meanwhile, Annexes IV and V of CWP 2025 contain EU legislation that the Commission intends to withdraw (thirty-seven directives, regulations or decisions) or repeal (4 regulations or decisions), respectively.

Analysis of the CWP 2025 was undertaken to identify potential 'replacement' or 'new' legislative acts, as defined in The Windsor Framework (Democratic Scrutiny) Regulations 2024.⁵ These regulations specify that, in relation to the relevant provisions, a replacement EU act means "an EU instrument which amends or replaces any of the EU instruments referred to in the third subparagraph of Article 5(1) of the Windsor Framework, the first indent of heading 1 of Annex 2 to the Framework or headings 7 to 47 of Annex 2 to the Framework" while a new EU act refers to a "new EU instrument which has been notified to the United Kingdom in accordance with Article 13(4) of the Windsor Framework".⁶ The DSC may be notified by the UK Government if a new EU act or a replacement EU act has been proposed by the European Commission, or a replacement EU act has been published by the European Union.⁷

⁵ [The Windsor Framework \(Democratic Scrutiny\) Regulations 2024](#), 2 February 2024

⁶ As above

⁷ [The Windsor Framework \(Democratic Scrutiny\) Regulations 2024](#), 2 February 2024, Schedule 6B. Part 2 paragraph 6 (1).

2 New Initiatives in CWP 2025

The Commission's new initiatives, which are set out in Annex 1 of the CWP 2025, are listed under one of the following seven policy priorities;

1. A new plan for Europe's sustainable prosperity and competitiveness;
2. A new era for European defence and security;
3. Supporting people, strengthening our societies, and our social model;
4. Sustaining our quality of life: farming, food security, water, and nature;
5. Protecting our democracy, upholding our values;
6. A global Europe: leveraging our power and partnerships;
7. Delivering together and preparing our union for the future.

Each new initiative was presented against one of the Commission's policy objectives of simplification, competitiveness, decarbonisation, innovation, security, social fairness, migration, preparedness and resilience.

The new initiatives identified in CWP 2025 are categorized as legislative or non-legislative (policy). For the purposes of this paper, legislative initiatives with a subject area that was perceived to be sufficiently within the scope of the Windsor Framework/Protocol to result in a replacement or new EU act were identified. An initiative was considered to be within scope, if it related to the general policy areas covered by the subheadings in the annexes of the Windsor Framework. Whilst CWP 2025 provides a brief synopsis of the areas covered by new initiatives, there is limited detailed information on the content and scope of the new initiatives. It was, therefore, often challenging to assess the likelihood of these initiatives translating into new or replacement EU acts.

Analysis of the CWP 2025 highlighted nine new legislative initiatives that might be relevant to the work of the DSC. The nine initiatives are listed in Appendix 1 to this paper. Of these nine new legislative initiatives, six were considered to be likely to result in a replacement or new EU act, while three could result in a replacement or new act. A short description of each of the nine new initiatives is provided below under the relevant policy priority.

2.1 A new plan for Europe's sustainable prosperity and competitiveness

Under this policy priority, four new initiatives were identified as potential new or replacement EU acts. The **Third Omnibus Package, including on small mid-caps and removal of paper requirements** is intended to extend proportionality to mid-caps⁸ by creating a new category of small mid-caps with adapted requirements and reduce reporting obligations as outlined in the Draghi report on competitiveness. The package is intended to ensure coherence and address the consequences of interactions between different pieces of legislation and may include proposals to remove inefficient requirements for paper formats in product legislation.⁹ This initiative was considered likely to result in new or replacement EU acts, as product legislation is included within multiple subheadings within Annex 2 of the Windsor Framework.

The **Targeted Revision of the REACH Regulation** is intended to provide a simpler regime for the registration, evaluation and authorisation of chemicals and clarity on forever chemicals. This will likely result in a replacement or new EU act, as the REACH regulation ((EC) 1907/2006) currently falls within subheading 23 (Chemicals and Related), Annex 2 of the Windsor Framework.

The new **Digital Package** initiative could result in a new or replacement EU act. This package will likely cover overarching elements of legislative initiatives including cybersecurity, data protection, AI and digital networks, and will build consistency for data protection and cybersecurity rules.¹⁰ While these areas are not listed in Annex 2 of the Windsor Framework, some elements of the AI Act

⁸ Although there are many different definitions of mid-caps, mid-caps in the EU have been defined by Risk Finance Guidelines relevant to State Aid as all those middle-size enterprises that are not an SME and whose number of employees does not exceed 1,500. Within that category, the Guidelines further mention small mid-caps and innovative mid-caps. Small mid-caps have less than 500 employees and an annual turnover of less than 100 million EUR or a balance sheet of less than 86 million EUR. See EU Commission (2022). [Study to map, measure and portray the EU mid-cap landscape](#). European Union, November 2022.

⁹ Communication From The Commission To The European Parliament, The Council, The European Economic And Social Committee And The Committee Of The Regions: [Commission work programme 2025: Moving forward together: A Bolder, Simpler, Faster Union](#), 11 February 2025, page 2

¹⁰ Ibid.

have resulted in replacement EU acts. There is, therefore, the possibility that an EU act relating to cybersecurity or AI could potentially result in a new EU act.

The final new initiative identified under this policy priority is the **Industrial Decarbonisation Accelerator Act**, which aims to support and increase demand for EU-made clean products, by introducing sustainability, resilience and “made in Europe” criteria in public and private procurements.¹¹ The act will support energy intensive industries,¹² and is potentially relevant to EU legislation in subheading 26 (Environment and energy efficiency) of Annex 2 of the Windsor Framework. It could, therefore, result in a replacement or new EU act.

2.2 A new era for European Defence and Security

Three new initiatives that are likely to result in a replacement or new EU act were identified under this Commission policy priority. These include **the Critical Medicines Act**, which is intended to address the EU's dependence on non-EU countries for active pharmaceutical ingredients, intermediates, and other pharma ingredients and may likely result in a replacement or new act relevant to subheading 20 (Medicinal products) of Annex 2 of the Windsor Framework. Similarly, the **New Rules on Drug Precursors** initiative, which seeks to strike a balance between the necessary control of drug precursors whilst facilitating legitimate trade, is relevant to subheading 23 (Chemicals and related) of Annex 2 of the Windsor Framework and may likely result in a replacement or new EU act. In addition, the **Firearms Trafficking Directive** is likely to result in a replacement or new EU act under subheading 47 (Other) in Annex 2 of the Windsor Framework, given that similar legislation, which has already been amended or replaced, is contained within Annex 2 of the Windsor

¹¹ EU Commission website. [Clean Industrial Deal](#). Accessed 27 February 2025

¹² Communication From The Commission To The European Parliament, The Council, The European Economic And Social Committee And The Committee Of The Regions: [Commission work programme 2025: Moving forward together: A Bolder, Simpler, Faster Union](#), 11 February 2025, page 3.

Framework. For example, in January 2025, Regulation (EU) 2025/41¹³ on import, export and transit measures for firearms, essential components and ammunition, was notified to the DSC.

2.3 Sustaining our quality of life: food security, water, and nature

Under this policy priority, two new initiatives have the potential to result in replacement or new acts. The **Common Agricultural policy simplification package**, which aims to simplify administrative burdens on farmers, is likely to result in replacement or new EU acts across several areas and subheadings under Annex 2 of the Windsor Framework. In addition, the **European Climate Law**, which intends to enshrine in legislation the EU's proposed 90% emission-reduction target for 2040, may impact on subheading 26 of Annex 2 (Environment and energy efficiency) of the Windsor Framework and could result in a replacement or new EU act.

3 Evaluation and Fitness Checks

In Annex II of the CWP 2025, the Commission sets out its plans for evaluations and fitness checks on a number of EU laws, policies and EU programmes. An evaluation assesses a specific law, policy or funding programme for effectiveness, efficiency, relevance, coherence and EU added value. A fitness check focuses on 'identifying how different laws, policies and programmes interact, any inconsistencies or synergies, and their collective impact.'¹⁴

Analysis of evaluation and fitness checks identified eleven relevant to Annex 2 of the Windsor Framework and the remit of the DSC (see Appendix 2 of this paper). Of the eleven, five reference EU laws within Annex 2 of the Windsor Framework. These include: the evaluation of **EU rules on medical devices and in vitro diagnostics**; the **radioactive waste directives**; the **Pressure**

¹³ Regulation (EU) 2025/41 of the European Parliament and of the Council of 19 December 2024 on import, export and transit measures for firearms, essential components and ammunition, implementing Article 10 of the United Nations Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against Transnational Organised Crime (UN Firearms Protocol)

¹⁴ EU Commission website. [Evaluating laws, policies and funding programmes](#)

Equipment Directive and the Simple Pressure Vessels Directive; the EU Lifts Directive; and the Defence Transfers Directive. The six remaining fitness checks fell within the general areas covered by the subheadings in Annex 2 of the Windsor Framework. These fitness checks relate to: **digital policy; energy security architecture;** the evaluation of **EU rules of origin;** the **Firearms Directive;** and the interim evaluations of the **Customs 2021-2027** and **Customs Control Equipment Instrument (CCEI) programmes.**

4 Pending Proposals

The CWP 2025 highlighted that the Commission had examined all proposals that were pending adoption at the start of its mandate to assess whether they should be maintained, amended or withdrawn. This decision was made in light of the policy priorities set for the new mandate and prospects of the proposal being adopted in the near future.¹⁵ Annex III of the CWP 2025 contains the pending proposals that are to be maintained or amended in the new mandate.

In this paper, legislative proposals were selected as potential replacement or new EU acts, that could be notified to the DSC, if they met at least one of the following criteria:

- they contained a reference to amending or repealing an EU act contained in the relevant parts of Annex 2 of the Windsor Framework; or
- the associated documentation on the EU's online database (EUR-LEX) contained a reference to the Windsor Framework; or
- the relevant EU or UK Government explanatory memoranda indicated that the proposal related to a replacement EU act.

Of the one hundred and twenty-three pending proposals, twenty-three were identified as potential replacement or new EU acts having met at least one of the above criteria. These twenty-three proposals are listed in Appendix 3 of this paper.

¹⁵ ¹⁵ Communication From The Commission To The European Parliament, The Council, The European Economic And Social Committee And The Committee Of The Regions: [Commission work programme 2025: Moving forward together: A Bolder, Simpler, Faster Union](#), 11 February 2025,

Of the twenty-three proposals, eleven that met at least one of the above criteria had also been previously identified in the Executive Office's EU legislative table provided to the DSC as likely to result in a potential new or replacement EU act. An additional twelve proposals, which had not previously been identified in the Executive Office's EU legislative table,¹⁶ were identified as a potential new or replacement EU acts (having met at least one of the above criteria). These proposals include: a new directive establishing a **common data platform on chemicals** under subheading 23 on Chemicals and Related in Annex 2 of the Windsor Framework; a new directive on **preventing plastic pellet losses to reduce microplastic pollution** under subheading 25 on Waste; a Regulation on the **use of railway infrastructure capacity in the single European railway area** under subheading 28 on Rail Transport; a Regulation on **compulsory licensing for crisis management** amending legislation under subheading 7 (Other); and a new Regulation on **Plant Protection products** under subheading 45: Intellectual Property of Annex 2 of the Windsor Framework.

A further seven proposals which fell within the general scope of Annex 2 of the Windsor Framework are highlighted in Appendix 3 of this paper. These proposals were considered within scope, as they fell within the general policy areas covered by the subheadings in Annex 2 of the Windsor Framework. However, these proposals did not meet the criteria of containing a reference to amending or repealing an act listed in Annex 2 of the Windsor Framework or contain a reference in EUR-LEX or the relevant EU-UK Explanatory Memoranda to the Protocol/Windsor Framework¹⁷. Any changes to these proposals throughout the legislative process could result in a new or replacement act. Therefore, they may still have the potential to result in a new or replacement act and should be noted.

¹⁶ As of 10 February 2025

¹⁷ Eu Commission. 2025 [Commission work programme – annexes](#). 11 February 2025

5 Withdrawals and Repeals

Following the Commission's assessment of pending proposals, thirty-seven proposals pending agreement were listed in Annex IV of the CWP 2025 to be withdrawn. In addition, four current regulations and decisions were listed for repeal in Annex V. No proposals that had previously been identified in the Executive Office's EU legislative table as a new or replacement EU act are to be withdrawn or repealed. However, one proposal, for a **Regulation on restricting the use of genetically modified food and feed** which could have amended a regulation under subheading 35 on GMO's, is to be withdrawn.

6 Conclusions

Overall, examination of the CWP 2025 identified fifty initiatives (nine new initiatives; eleven evaluation and fitness checks; twenty-three pending proposals; and seven possible pending proposals) which could potentially result in a new or replacement EU act and be notified to the DSC. These fifty initiatives are listed in the appendices to this paper. It should be noted, however, that this is not a definitive list and there is a lack of publicly available information on the content and scope of some of the new initiatives. New initiatives and pending proposals may have been identified that subsequently are found not to result in a new or replacement EU act, whilst conversely, other initiatives or proposals which have not been identified in this analysis may subsequently be notified to the DSC. However, regular tracking of these initiatives and proposals, as they proceed through the EU legislative process, should identify those that ultimately will result in a new or replacement EU act under the Windsor Framework. While the current assessment has focused on legislative initiatives for the coming year, it is acknowledged that non-legislative strategies and policies developed within the 2025 CWP may result in legislative proposals that could be relevant to the Windsor Framework in this and future years and these should also be tracked.

7 Next Steps

In the forthcoming 2025 Joint Declaration on the EU's legislative priorities the European Parliament, the Council and the Commission will together set out a number of proposals for priority treatment in the legislative process.¹⁸ Before presenting legislative proposals to the European Parliament and the Council, the Commission conducts a thorough impact assessment, evaluating the potential economic, social, and environmental impacts of a policy. This assessment includes input from non-governmental organisations, national authorities, industry experts, and EU advisory bodies.¹⁹ In its statement on enhanced engagement with stakeholders in Northern Ireland,²⁰ the Commission committed to ensuring that the views of stakeholders are heard on proposed EU laws that apply to Northern Ireland under the Windsor Framework. This enhanced engagement is to include:

- annual presentations and consultations on upcoming policy initiatives and legislative proposals;
- discussion of the CWP in the Joint Consultative Working Group;
- dedicated information sessions and workshops on request;
- a Windsor Framework webpage providing access to the latest proposals and relevant consultations; and
- impact assessments with a Northern Ireland focus.

While the scope of engagement appears relatively clear, questions remain regarding: where and when engagement with stakeholders will occur; how they can request information sessions or workshops on new initiatives, and whether or not the consultation mechanisms provided will extend beyond the Commission's existing 'Have Your Say'²¹ and 'Impact Assessment'²²

¹⁸ European Parliament. Legislative Observatory. [Legislative priorities](#). Accessed 4 March 2025

¹⁹ Northern Ireland Assembly (2025) [European Commission Work Programme 2025: Enhanced engagement with Northern Ireland stakeholders](#), Research Matters Blog, 6 February 2025

²⁰ EU Commission, [Commission statement on Enhanced engagement with Northern Ireland stakeholders](#), 27 February 2023

²¹ EU Commission. [Have Your Say on Europe and its policies](#). Accessed 4 March 2025

²² EU Commission. [Impact assessments](#). Accessed 4 March 2025

consultations. No formal mechanism exists for exchange of information between the Commission and the Northern Ireland Assembly. Nevertheless, a wider general awareness of the opportunities to share their views on new EU policies and existing laws with the Commission may facilitate the work of the DSC.

Appendix 1: New Initiatives that have the potential to result in a 'new' or 'replacement' act

Full title	Potential Protocol Impact	Indicative Finalisation Time
A new plan for Europe's sustainable prosperity and competitiveness		
Third Omnibus package, including on small mid-caps and removal of paper requirements	Annex 2: Multiple subheadings	Q2 2025
Industrial Decarbonisation Accelerator Act	Annex 2 subheading 26: Environment, Energy Efficiency	Q4 2025
Targeted Revision of the REACH Regulation	Annex 2: subheading 23: Chemicals and related	Q4 2025
Digital Package	Annex 2: Multiple subheadings	Q4 2025
A new era for European Defence and Security		
Critical Medicines Act	Annex 2: subheading 20: Medicinal Products	Q1 2025
New rules on drug precursors	Annex 2: subheading 23: Chemicals and related	Q4 2025
Firearms Trafficking Directive	Annex 2: subheading 47: Other	Q4 2025
Sustaining our quality of life: food security, water, and nature		
European Climate Law amendment	Annex 4 Annex 2: subheading 26: Environment, Energy Efficiency	Q1 2025
Common Agricultural Policy simplification package	Annex 2: Multiple subheadings	Q2 2025

Appendix 2: Annual Evaluations and Fitness Checks

Full title	Potential Protocol Impact	Indicative Finalisation Time
Fitness check on the legislative acquis in the digital policy area	Annex 2: Multiple subheadings	Q4 2025
Fitness check on energy security architecture	Annex 2: subheading 25: Environment, Energy Efficiency	Q2 2025
Evaluation of EU rules on medical devices and in vitro diagnostics	Annex 2: subheading 21: Medical devices EU 2017/45 and EU 2017/746	Q4 2025
Evaluation of radioactive waste directives	Annex 2: subheading 25: Waste 2006/117/Euratom	Q4 2025
Evaluation of the Pressure Equipment Directive and the Simple Pressure Vessels Directive	Annex 2: subheading 12: Pressure Vessels 2010/35/EU, 2014/68/EU and 2014/29/EU	Q4 2025
Evaluation of the EU Lifts Directive	Annex 2: subheading 10: Lifting and mechanical handling appliances 2014/33/EU	Q2 2025
Evaluation of EU Rules of Origin	Annex 2: Multiple subheadings	Q4 2025
Evaluation of the Defence Transfers Directive	Annex 2: subheading 47: Other 2009/43/EC	Q4 2025
Evaluation of the Firearms Directive	Annex 2: subheading 47: Other	Q4 2025
Interim evaluation of the Customs 2021-2027 programme	Annex 2: Multiple subheadings	Q3 2025
Interim evaluation of the Customs Control Equipment Instrument (CCEI) programme	Annex 2: Multiple subheadings	Q2 2025

Appendix 3: Pending Proposals

Full title	Potential Protocol Impact	References
A new plan for Europe's sustainable prosperity and competitiveness		
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2014/32/EU as regards electric vehicle supply equipment compressed gas dispensers, and electricity, gas and thermal energy meters	Annex 2: Replacement act amends 2014/32/EU	COM(2024)561 final, 2024/0311 (COD)
Proposal for a DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Decision 2003/17/EC as regards the equivalence of field inspections carried out in the Republic of Moldova on fodder plant seed-producing crops and on the equivalence of fodder plant seed produced in the Republic of Moldova, and as regards the equivalence of field inspections carried out in Ukraine on beet seed-producing crops and oil plant seed-producing crops and on the equivalence of beet seed and oil plant seed produced in Ukraine	Annex 2: Replacement act amends 2003/17/EC	COM(2024)52 final 2024/0027(COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 178/2002, (EC) No 401/2009, (EU) 2017/745, and (EU) 2019/1021 of the European Parliament and of the Council as regards the re-attribution of scientific and technical tasks and improving cooperation among Union agencies in the area of chemicals	Annex 2: Replacement act amends (EC) No 178/2002 and (EU) 2017/745 In TEO table 10/02/2025	COM(2023)783 final 2023/0455 (COD)
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2011/65/EU of the European Parliament and of the Council as regards the re-attribution of scientific and technical tasks to the European Chemicals Agency	Annex 2: Replacement act amends 2011/65/EU In TEO table 10/02/2025	COM(2023)781 final 2023/0454 (COD)

Full title	Potential Protocol Impact	References
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a common data platform on chemicals, laying down rules to ensure that the data contained in it are findable, accessible, interoperable, and reusable and establishing a monitoring and outlook framework for chemicals	Annex 2: Potential new act Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Chemicals and related in EUR-LEX document information	COM(2023)779 final 2023/0453 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the protection of animals during transport and related operations, amending Council Regulation (EC) No 1255/97 and repealing Council Regulation (EC) No 1/2005	Annex 2: Replacement Act amends (EU) No 1255/97 UK explanatory memoranda available In TEO table 10/02/2025	COM(2023)770 final 2023/0448 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the welfare of dog and cats and their traceability	Annex 2: Already proposed as New Act UK explanatory memoranda available In TEO table 10/02/2025	COM(2023)769 final 2023/0447 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on preventing plastic pellet losses to reduce microplastic pollution	Annex 2: Potential New Act Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Chemicals and related in EUR-LEX document information	COM(2023)645 final 2023/0373 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the safety of toys and repealing Directive 2009/48/EC	Annex 2: Replacement Act repeals and replaces 2009/48/EC UK explanatory memoranda available	COM(2023)462 final 2023/0290 (COD)

Full title	Potential Protocol Impact	References
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on circularity requirements for vehicle design and on management of end-of-life vehicles, amending Regulations (EU) 2018/858 and 2019/1020 and repealing Directives 2000/53/EC and 2005/64/EC	Annex 2: Replacement act amends EU 2018/858 UK explanatory memoranda available	COM(2023)451 final 2023/0284 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the use of railway infrastructure capacity in the single European railway area, amending Directive 2012/34/EU and repealing Regulation (EU) No 913/2010	Annex 2: Potential New Act Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Rail transport in EUR-LEX document information	COM(2023)443 final 2023/0271 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the production and marketing of forest reproductive material, amending Regulations (EU) 2016/2031 and 2017/625 of the European Parliament and of the Council and repealing Council Directive 1999/105/EC (Regulation on forest reproductive material)	Annex 2: Replacement act amends Regulations (EU) 2016/2031 and 2017/625 and repeals 199/105/EC UK explanatory memoranda available In TEO table 10/02/2025	COM(2023)415 final 2023/0228 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the production and marketing of plant reproductive material in the Union, amending Regulations 2018/848 of the European Parliament and of the Council, and repealing Council Directives 66/401/EEC, 66/402/EEC, 68/193/EEC, 2002/53/EC, 2002/54/EC, 2002/55/EC; 2002/56/EC, 2002/57/EC, 2008/72/EC, and 2008/90/EC (Regulation on plant reproductive material)	Annex 2: Replacement act amends 2018/848 and repeals all directives stated in proposal UK explanatory memoranda available In TEO table 10/02/2025	COM(2023)414 final 2023/0227 (COD)

Full title	Potential Protocol Impact	References
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union Customs Code and the European Union Customs Authority and repealing Regulation (EU) No 952/2013	<p>Annex 2: Replacement act amends (EU) No 952/2013</p> <p>Referenced Protocol on Ireland/Northern Ireland / Annex 2 / General customs aspects in EUR-LEX document information</p> <p>In TEO table 10/02/2025</p>	<p>COM(2023)258 final</p> <p>2023/0156 (COD)</p>
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on compulsory licensing for crisis management and amending Regulation (EC) 816/2006	<p>Annex 2: Replacement act amends (EU) No 816/2006</p> <p>Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Others in EUR-LEX document information</p> <p>UK explanatory memoranda available</p>	<p>COM(2023)224 final</p> <p>2023/0129 (COD)</p>
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the supplementary protection certificate for plant protection products (recast)	<p>Annex 2: Potential new act</p> <p>Referenced Protocol on Ireland/Northern Ireland / Intellectual property in EUR-LEX document information</p>	<p>COM(2023)223 final</p> <p>2023/0128 (COD)</p>
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the unitary supplementary certificate for medicinal products, and amending Regulation (EU) 2017/1001, Regulation (EC) No 1901/2006 as well as Regulation (EU) No 608/2013	<p>Annex 2: Replacement act amends (EU) 1901/2006 and (EU) 608/2013</p>	<p>COM(2023)222 final</p> <p>2023/0127 (COD)</p>

Full title	Potential Protocol Impact	References
<p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on detergents and surfactants, amending Regulation (EU) 2019/1020 and repealing Regulation (EC) No 648/2004</p>	<p>Annex 2: Replacement act amends / repeals (EU) 2019/1020 and (EU) 648/2004</p> <p>Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Chemicals and related in EUR-LEX document information</p> <p>UK explanatory memoranda available</p> <p>In TEO table 10/02/2025</p>	<p>COM(2023)217 final</p> <p>2023/0124 (COD)</p>
<p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL laying down Union procedures for the authorisation and supervision of medicinal products for human use and establishing rules governing the European Medicines Agency, amending Regulation (EC) No 1394/2007 and Regulation (EU) No 536/2014 and repealing Regulation (EC) No 726/2004, Regulation (EC) No 141/2000, and Regulation (EC) No 1901/2006</p>	<p>Annex 2: Replacement act amends and repeals as noted in proposal</p> <p>Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Medicinal Products in EUR-LEX document information</p> <p>In TEO table 10/02/2025</p>	<p>COM(2023)193 final</p> <p>2023/0131 (COD)</p>
<p>Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the Union code relating to medicinal products for human use, and repealing Directive 2001/83/EC and Directive 2009/35/EC</p>	<p>Annex 2: Replacement act repeals as noted in proposal</p> <p>Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Medicinal Products in EUR-LEX document information</p> <p>In TEO table 10/02/2025</p>	<p>COM(2023)192 final</p> <p>2023/0132 (COD)</p>

Full title	Potential Protocol Impact	References
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the accounting of greenhouse gas emissions of transport services	Aligns with policy areas in Annex 2: subheading 26: Environment, Energy Efficiency	COM(2023)441 final 2023/0266 (COD)
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2008/98/EC on waste	Aligns with policy areas in Annex 2: subheading 25: Waste	COM(2023)420 final 2023/0234 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the supplementary protection certificate for medicinal products (recast)	Aligns with policy areas in Annex 2: subheading 20: Medicinal Products	COM(2023)231 final 2023/0130 (COD)
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 1999/62/EC, Council Directive 1999/37/EC, and Directive (EU) 2019/520 as regards the CO emission class of heavy-duty vehicles with trailers	Aligns with policy areas in Annex 2: subheading 9: Motor Vehicles, including agricultural and forestry tractors	COM(2023)189 final 2023/0143 (COD)
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on substantiation and communication of explicit environmental claims (Green Claims Directive)	Aligns with policy areas in Annex 2: subheading 26: Environment, Energy Efficiency	COM(2023)166 final 2023/0085 (COD)
Sustaining our quality of life: food security, water, and nature		
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1308/2013, (EU) 2021/2115, and (EU) 2021/2116 as regards the strengthening of the position of farmers in the food supply chain	Annex 2: Replacement act amends (EU) No 1308/2013 Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Other / Food – ingredients, traces, residues, marketing standards in EUR-LEX document information	COM(2024)577 final 2024/0319 (COD)

Full title	Potential Protocol Impact	References
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on plants obtained by certain new genomic techniques and their food and feed, and amending Regulation (EU) 2017/625	Annex 2: Replacement act amends (EU) No 2017/625 Referenced Protocol on Ireland/Northern Ireland / Annex 2 / Official controls, veterinary checks in EUR-LEX document information In TEO table 10/02/2025	COM(2023)411 final 2023/0226 (COD)
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a monitoring framework for resilient European forests	Aligns with policy areas in Annex 2: subheading 26: Multiple headings	COM(2023)728 final 2023/0413 (COD)
Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on Soil Monitoring and Resilience (Soil Monitoring Law)	Aligns with policy areas in Annex 2: subheading 26: Environment, Energy Efficiency	COM(2023)416 final 2023/0232 (COD)
A global Europe: Leveraging our power and partnerships		
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on applying a generalised scheme of tariff preferences and repealing Regulation (EU) No 978/2012 of the European Parliament and of the Council	Annex 2: Replacement act repeals (EU) No 978/2012	COM(2021)579 final 2021/0297 (COD)